

## Message Text

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INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 PM-03 INR-05 L-02 ACDA-05 NSAE-00 PA-01

RSC-01 PRS-01 SP-02 TRSE-00 SAJ-01 SS-15 NSC-05 AEC-05

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TO SECSTATE WASHDC IMMEDIATE 9228

C O N F I D E N T I A L SECTION 1 OF 3 USNATO 6832

E.O. 11652: GDS

TAGS: PFOR NATO

SUBJ: NATOMIN: DRAFT FINAL NAC COMMUNIQUE

REF: A. STATE 266813; B. STATE 263876

TRANSMITTED BELOW IS DRAFT FINAL NAC COMMUNIQUE INCLUDING TWO ANNEXES. THIS IS WORKING TEXT WHICH EMERGED FROM DECEMBER 5 SPC CONSIDERATION OF AN EARLIER IS DRAFT. FOLLOWING THE TEXT IS MISSION COMMENTARY KEYED TO NUMBERED PARAGRAPHS OF DRAFT COMMUNIQUE.

BEGIN TEXT:

REVISED DRAFT FINAL COMMUNIQUE

THE NORTH ATLANTIC COUNCIL MET IN MINISTERIAL SESSION IN BRUSSELS ON 12TH AND 13TH DECEMBER, 1974. AT THE CLOSE OF THE YEAR WHICH MARKED THE 25TH ANNIVERSARY OF THE ALLIANCE, MINISTERS NOTED WITH SATISFACTION THAT MEMBER COUNTRIES REMAIN FIRMLY COMMITTED TO IT AND THAT THIS HAD FOUND SOLEMN EXPRESSION IN THE OTTAWA DECLARATION.

(2. MINISTERS REVIEWED DEVELOPMENTS IN EAST-WEST RELATIONS AND THE PROGRESS OF DETENTE OVER THE PAST SIX MONTHS. THEY OBSERVED THAT THE ALLIED GOVERNMENTS HAD CONTINUED THEIR CONFIDENTIAL

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EFFORTS TO MAKE PROGRESS IN THIE NEGOTIAIONS AND WIDER EXCHANGES WITH THE SOVIET UNION AND WARSAW PACT COUNTRIES AIMED AT A STEADY IMPROVEMENT IN THE GENERAL STATE OF EAST-WEST RELATIONS. (PROGRESS, HOWEVER, HAS BEEN SLOW/HAS

NOT BEEN UNIFORM.) AT THE SAME TIME THE GROWTH OF SOVIET AND WARSAW PACT MILITARY POWER CONTINUES. THE ALLIED GOVERNMENTS MUST THEREFORE PAY CONSTANT ATTENTION TO MAINTAINING THEIR OWN DEFENSIVE MILITARY STRENGTH, WHICH IS AN INDISPENSABLE PREREQUISITE FOR DETENTE.

3. MINISTERS CONSIDERED THE IMPLICATIONS OF THE CURRENT ECONOMIC SITUATION FOR THE MAINTENANCE OF ALLIANCE DEFENCE AND NOTED THE EFFORTS MADE AT BOTH THE NATIONAL AND INTERNATIONAL LEVELS TO OVERCOME THE DIFFICULTIES CONFRONTING THE ECONOMIES OF THE ALLIED COUNTRIES. THEY REAFFIRMED THEIR DETERMINATION TO SEEK APPROPRIATE SOLUTIONS IN THE SPIRIT OF CO-OPERATION AND MUTUAL CONFIDENCE WHICH CHARACTERIZES THEIR RELATIONS. (MINISTERS INVITED THE COUNCIL IN PERMANENT SESSION TO CONTINUE TO KEEP WATCH ON/STUDY THE REPERCUSSIONS OF ECONOMIC DEVELOPMENTS ON AREAS WITHIN THE DIRECT SPHERE OF COMPETENCE OF THE ALLIANCE.))

FOOTNOTES:

- (1) FOR ALTERNATIVE VERSIONS OF PARAGRAPHS 2 AND 3 SEE ANNEXES A AND B
  - (2) ONE DELEGATION FAVOURED RETAINING PARAGRAPH 3 AS ABOVE, BUT WITH SOME EXPANSION
  - (3) THE POSITION OF PARAGRAPH 3 IN THE COMMUNIQUE REMAINS TO BE FINALLY CONFIRMED
- END FOOTNOTES

4. MINISTERS NOTED THAT AT THE CONFERENCE ON SECURITY AND CO-OPERATION IN EUROPE THERE HAD BEEN (SOME PROGRESS.) (SUFFICIENT PROGRESS TO SHOW THAT CONCRETE RESULTS WERE POSSIBLE) HOWEVER, THEY FURTHER NOTED THAT THERE HAD STILL NOT BEEN THE NECESSARY PROGRESS ON CERTAIN KEY QUESTIONS. MINISTERS EXPRESSED THE UNDIMINISHED DETERMINATION OF THEIR GOVERNMENTS TO WORK PATIENTLY AND CONSTRUCTIVELY TOWARDS BALANCED AND SUBSTANTIAL RESULTS UNDER ALL THE AGENDA HEADINGS OF THE CONFERENCE, SO AS TO BRING ABOUT AN (EARLY) SATISFACTORY CONCLUSION TO THE CONFERENCE AS A WHOLE (AS SOON AS POSSIBLE).

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C O N F I D E N T I A L SECTION 2 OF 3 USNATO 6832

5. MINISTERS REPRESENTING COUNTRIES PARTICIPATING IN THE NEGOTIATIONS IN VIENNA ON MUTUAL AND BALANCED FORCE REDUCTIONS REVIEWED ALSO THE STATE OF THOSE NEGOTIATIONS. IN COMMON WITH THE CONFERENCE ON SECURITY AND CO-OPERATION IN EUROPE, THESE NEGOTIATIONS HAVE AS THEIR GENERAL OBJECTIVE TO CONTRIBUTE TO A MORE STABLE RELATIONSHIP AND TO THE STRENGTHENING OF PEACE AND SECURITY IN EUROPE(1). THEY WERE RESOLVED TO PURSUE THE NEGOTIATIONS ON MUTUAL AND BALANCED FORCE REDUCTIONS WITH A VIEW TO ENSURING UNDIMINISHED SECURITY FOR ALL PARTIES AT A LOWER LEVEL OF FORCES. THEY REAFFIRMED THEIR POSITION THAT IN ORDER TO ACHIEVE THIS GOAL, THE ESTABLISHMENT OF APPROXIMATE PARITY BETWEEN THE GROUND FORCE MANPOWER OF THE TWO SIDES IN THE AREA OF REDUCTIONS REMAINED OF PARAMOUNT IMPORTANCE. THEY CONSIDERED THAT A FIRST PHASE REDUCTION AGREEMENT COVERING US AND SOVIET GROUND FORCES WOULD BE AN IMPORTANT AND PRACTICAL FIRST STEP IN THIS DIRECTION. THEY REGRETTED THAT THE NEGOTIATIONS HAVE, SO FAR, NOT PRODUCED CONCRETE RESULTS AND THAT A CONSTRUCTIVE RESPONSE TO THE ALLIED PROPOSALS, TAKING INTO ACCOUNT THE LEGITIMATE SECURITY CONCERNS OF THE ALLIANCE, IS STILL NOT FORTHCOMING. THEY CONSIDERED THAT A SUCCESSFUL OUTCOME TO MBFR WOULD CONSTITUTE AN IMPORTANT CONCRETE MEASURE WHICH WOULD ADVANCE DETENTE. THESE MINISTERS EXPRESSED SATISFACTION THAT THE NEGOTIATIONS ARE BEING CONDUCTED ON A BASIS  
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OF ALLIED SOLIDARITY AND FULL CO-ORDINATION OF THE ALLIED NEGOTIATING POSITIONS. THEY ALSO RESTATED THEIR COMMON CONVICTION THAT ANY REDUCTIONS OF ALLIED FORCES IN EUROPE SHOULD TAKE PLACE ONLY AS A RESULT OF A REDUCTIONS AGREEMENT ACHIEVED IN THE MBFR NEGOTIATIONS.

BEGIN FOOTNOTE:

(1) WORDING FROM "THESE NEGOTIATIONS" TO END GF SENTENCE TAKEN FROM BRUSSELS COMMUNIQUE OF 11TH DECEMBER, 1973, PARAGRAPH 10  
END FOOTNOTE.

6. MINISTERS HEARD A REPORT FROM THE UNITED STATES SECRETARY OF STATE ON THE CONTINUING UNITED STATES EFFORTS TOWARD THE FURTHER LIMITATION OF STRATEGIC OFFENSIVE ARMS AND NOTED WITH SATISFACTION THE SUBSTANTIAL PROGRESS ACHIEVED. THEY EXPRESSED THE HOPE THAT THIS PROGRESS WILL LEAD TO THE TIMELY CONCLUSION OF A SATISFACTORY SALT AGREEMENT. THEY ALSO EX-

PRESSED APPRECIATION FOR CONTINUING CONSULTATIONS WITHIN THE ALLIANCE WITH RESPECT TO THE SALT NEGOTIATIONS.

7. (PASSAGE ON GERMANY AND BERLIN TO BE SUPPLIED BY THE GERMAN DELEGATION AND THE BONN GROUP.)

8. MINISTERS EXPRESSED THEIR CONCERN AT THE CONTINUANCE IN THE MIDDLE EAST OF A SITUATION FRAUGHT WITH DANGER FOR WORLD PEACE AND FOR THE SECURITY OF MEMBERS OF THE ALLIANCE. THEY RE-AFFIRMED THE IMPORTANCE THEY ATTACH TO FRESH PROGRESS TOWARDS A JUST AND LASTING SETTLEMENT IN THIS AREA. THEY LIKewise WELCOMED THE CONTRIBUTIONS WHICH THE ALLIED GOVERNMENTS ARE STILL MAKING TO UNITED NATIONS PEACE-KEEPING ACTIVITIES. MINISTERS FURTHER TOOK NOTE OF THE REPORT ON THE SITUATION IN THE MEDITERRANEAN PREPARED BY THE PERMANENT COUNCIL ON THEIR INSTRUCTIONS. THEY NOTED THAT THE INSTABILITY IN THE AREA WAS A SOURCE OF CONCERN AND WARRANTED SPECIAL VIGILANCE ON THE PART OF THE ALLIES. THEY INVITED THE PERMANENT COUNCIL TO CONTINUE CONSULTATIONS ON THIS SUBJECT AND TO REPORT FURTHER.

(9. MINISTERS NOTED THE PROGRESS OF THE COMMITTEE ON THE CHALLENGES OF MODERN SOCIETY AND ESPECIALLY ITS BROAD-SCALE INTERNATIONAL WORK TO DEVELOP SOLAR AND GEOTHERMAL (ALTERNATIVE) ENERGY RESOURCES AS WELL AS TO FACILITATE ON-GOING WORK TO STOP COASTAL WATER POLLUTION, PROMOTE BETTER SEWAGE  
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DISPOSAL, IMPROVE URBAN TRANSPORT AND PROVIDE BETTER HEALTH CARE. MINISTERS ALSO NOTED INITIATION OF PROJECT ACTIVITY IN DISPOSING OF HAZARDOUS WASTES AND AT STIMULATING FURTHER ACTION IN COMPLETED CCMS STUDIES TO PREVENT OCEAN OIL SPILLS, IMPROVE ROAD SAFETY, AND PROVIDE CLEANER AIR FOR CITIES AND PURER WATER IN RIVERS.)

OR

(9. MINISTERS REMARKED THE CONTINUING PROGRESS OF THE COMMITTEE ON THE CHALLENGES OF MODERN SOCIETY (CCMS) AS REPORTED BY THE CHAIRMAN, ESPECIALLY NOTING THE EARLY MOMENTUM ACHIEVED BY CCMS IN DEALING WITH SPECIFIC ASPECTS OF ENERGY PROBLEMS, INCLUDING SOLAR AND GEOTHERMAL ALTERNATE ENERGY SOURCE DEVELOPMENT AND ENERGY CONSERVATION IN BUILDINGS AND INDUSTRY. MINISTERS EXPRESSED SATISFACTION AT THE SUCCESSFUL OUTCOME AND PRACTICAL RESULTS OF THE ROAD SAFETY, AIR POLLUTION AND INLAND WATER POLLUTION PILOT STUDIES, WHICH NOW ENTER THE IMPORTANT FOLLOW-UP PHASE OF CCMS WORK; THEY WELCOMED REINFORCEMENT OF THE CCMS INTERNATIONAL ROAD SAFETY RESOLUTION THROUGH ANNEXATION OF FIVE IMPLEMENTING RESOLUTIONS CALLING FOR CONCRETE ACTIONS IN PARTICULAR ROAD SAFETY PROBLEM AREAS; THEY WERE GRATIFIED AT THE OUTLOOK FOR FURTHER PRODUCTIVE ALLIED CO-OPERATION IN CCMS ON AIR POLLUTION ASSESSMENT AND MODELLING AND ON CLEARN ENGINE DEVELOPMENT. MINISTERS ALSO NOTED IMPRESSIVE FURTHER ADVANCES ELSEWHERE IN THE CCMS WORK PROGRAMME IN DEALING WITH URGENT

COMMON CONCERNS SUCH AS COASTAL WATER POLLUTION, HAZARDOUS WASTE DISPOSAL, ADVANCED WASTE WATER TREATMENT, HEALTH CARE AND URBAN TRANSPORTATION.)

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C O N F I D E N T I A L SECTION 3 OF 3 USNATO 6832

10. THE MINISTERS DIRECTED THE COUNCIL IN PERMANENT SESSION TO CONSIDER AND DECIDE ON THE DATE AND PLACE F THE SPRING SESSION OF THE MINISTERIAL MEETING OF THE NORTH ATLANTIC COUNCIL.

END TEXT DRAFT COMMUNIQUE

BEGIN TEXT ANNEX A

DRAFT PARAGRAPH 2 PROPOSED BY THE FRENCH DELEGATION  
TO REPLACE PARAGRAPHS 2 AND 3 OF DFC/1

MINISTERS REAFFIRMED THEIR DETERMINATION TO CONTINUE FOSTERING THE DEVELOPMENT OF EAST-WEST DETENTE AND CO-OPERATION. THEY NOTED WITH SATISFACTION THAT PROGRESS HAD BEEN MADE IN THIS CONNECTION SINCE THEIR LAST MEETING. HOWEVER, BEARING IN MIND THAT SECURITY IS AN ESSENTIAL PREREQUISITE FOR THE POLICY OF DETENTE AND CO-OPERATION AND NOTING, MOREOVER, THE INCREASE IN THE MILITARY STRENGTH OF THE WARSAW PACT COUNTRIES, THEY EXPRESSED THEIR DETERMINATION TO AVOID ANY SLACKENING OF THEIR EFFORTS TO SAFEGUARD THIS SECURITY. ALIVE AS THEY ARE TO THE RISKS WHICH CURRENT ECONOMIC DIFFICULTIES ENTAIL IN THIS RESPECT, THEY WILL TAKE CARE TO ENSURE THAT THE DEFENCE CAPABILITIES OF THEIR RESPECTIVE COUNTRIES REMAIN COMMENSURATE WITH THE REQUIREMENTS OF COLLECTIVE DEFENCE.

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END TEXT ANNEX A

BEGIN TEXT ANNEX B

TEXT PROPOSED BY THE UNITED STATES DELEGATION  
FOR PARAGRAPH 3

MINISTERS CONSIDERED THE IMPLICATIONS OF THE CURRENT ECONOMIC SITUATION FOR THE MAINTENANCE OF ALLIANCE DEFENCE AND NOTED THE EFFORTS MADE AT BOTH THE NATIONAL AND INTERNATIONAL LEVELS TO OVERCOME THE DIFFICULTIES CONFRONTING THE ECONOMIES OF THE ALLIED COUNTRIES. THEY NOTED THE CRITICAL IMPACT UPON THE ALLIES AND THE ALLIANCE OF THE ECONOMIC SITUATION AND THE ENERGY CRISIS. THEY REAFFIRMED THEIR DETERMINATION TO MEET THE CRISIS BY JOINT ACTION TAKEN IN THE CONTEXT OF A RECOGNITION OF GLOBAL INTERDEPENDENCE, AND IN THE CONTEXT OF THE NEED TO PROMOTE CONDITIONS OF STABILITY AND WELL-BEING, AS PROVIDED IN THE NORTH ATLANTIC TREATY'S ARTICLE II. MINISTERS AFFIRMED THEIR CONTINUING DETERMINATION TO MAINTAIN A CREDIBLE DEFENCE IN FACE OF ECONOMIC STRIGENCIES AS AN INDISPENSABLE PREREQUISITE FOR DETENTE. MINISTERS INVITED THE COUNCIL IN PERMANENT SESSION TO KEEP WATCH ON THE REPERCUSSIONS OF ECONOMIC DEVELOPMENTS ON AREAS WITHIN THE DIRECT SPHERE OF COMPETENCE OF THE ALLIANCE.

END TEXT ANNEX B

MISSION COMMENTS:

-- PARA 2. NOTE THAT BRACKET OPENING PARA 2 DOES NOT CLOSE UNTIL THE END OF PARA 3. THIS SHOULD BE READ IN CONNECTION WITH FOOTNOTE 1 AND ANNEX A.

-- BRACKETS IN MIDDLE OF PARA 2 CONTAIN ALTERNATIVE FORMULATIONS, WITH U.S., NORWAY AND OTHERS FAVORING SECOND ALTERNATIVE.

-- WHILE PARA 3 DOES NOT APPEAR AS BRACKETED, U.S. PROPOSED ALTERNATIVE AT ANNEX B.

-- PARA 5. ANTE-PENULTIMATE AND PENULTIMATE SENTENCES INSERTED AT U.S. INITIATIVE PER REF A.

-- PARA 6. FIRST SENTENCE REFLECTS RELUCTANCE, PREVIOUSLY EXPRESSED IN DRC DRAFTING ON DPC COMMUNIQUE, TO EXPRESS SATISFACTION WITH VLADIVOSTOK RESULTS BEFORE HEARING SECRETARY'S PRESENTATION. SENTENCE IS SUBJECT TO AMENDMENT.

-- PARA 9. FIRST VERSION IS BRACKETED BY THOSE WHO  
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PREFER LITTLE OR NO MENTION OF CCMS IN COMMUNIQUE. SECOND VERSION WAS INSERTED BY U.S. REP. BRUCE

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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 06 DEC 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
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**Page Count:** 6  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** A. STATE 266813; B. STATE 263876  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 26 MAR 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <26 MAR 2002 by shawdg>; APPROVED <28 MAY 2002 by golinofr>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** NATOMIN: DRAFT FINAL NAC COMMUNIQUE  
**TAGS:** PFOR NATO  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005